## **UMZINYATHI DISTRICT MUNICIPALITY**

# DRAFT 2016/17 IDP REVIEW, BUDGET AND PMS PROCESS AND FRAMEWORK PLAN

## 31 JULY 2015

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#### **ACRONYMS AND ABBREVIATIONS**

AG : Auditor General

BEE : Black Economic Empowerment

CBO : Community Based Organisations

DEAT : Department of Environment, Agriculture and Tourism

COGTA: Department of Co-operative Governance and Traditional Affairs

EXCO: Executive Committee

GIS : Geographical Information System

HOD : Head of Department

IDP : Integrated Development Plan

KPI : Key Performance Indicator

KZN : KwaZulu-Natal

LED : Local Economic Development

MANCO: Management Committee

MM : Municipal Manager

MEC : Member of the Executive Council (Cooperative Governance and

Traditional Affairs)

MFMA : Municipal Finance Management Act, No. 56 of 2003

MIG : Municipal Infrastructure Grant

MSA : Municipal Systems Act, No. 32 of 2000

SPLUMA: Spatial Planning and Land Use Management Act, No 16 of 2013

OPMS : Organisational Performance Management System

PMS : Performance Management System

IPTP : Integrated Public Transport Plan

RF : Representative Forum

SALGA: South African Local Government Association

SEA : Strategic Environmental Assessment

## Draft 2016/17 IDP Review, Budget and PMS Process and Framework Plan: Umzinyathi District Municipality

SDF : Spatial Development Framework

SDBIP : Service Delivery and Budget Implementation Plan

UDM : Umzinyathi District Municipality

EMF : Environmental Management Framework

NT : National Treasury

PT : Provincial Treasury

#### 1. INTRODUCTION

Integrated Development Planning is a **process** through which municipalities prepare a strategic development plan, for a five year period. The Integrated Development Plan (IDP) is a **product** of the integrated development planning process. The IDP is a principal strategic planning instrument which guides and informs all planning, budgeting, management and decision-making in a municipality. In terms of Section 28 of the Municipal Systems Act 32 of 2000, municipalities are required to prepare a process that will guide the planning, drafting, adoption and review of the Integrated Development Planning.

All municipalities have to undertake an integrated development planning process to produce integrated development plans (IDPs) as required in terms of the Section 32 of the Municipal Systems Act of 2000. The IDP is a legislative requirement and it has a legal status, and it supercedes all other plans that guide development at local government level.

The 2016/17 IDP Review will serve as a fifth cycle of the review process of the 2012/17 IDP as required in terms of Section 34 of the Municipal Systems Act (No 32 of 2000).

The IDP also provides specific benefits for different target groups, namely:

Stakeholder	Benefits				
Municipality	Enables the municipality to:				
	Obtain access to development resources and outside				
	investment;				
	Provide clear and accountable leadership and				
	development direction;				
	Develop a cooperative relationship with its stakeholders				
	and communities;				
Monitor the performance of the municipality					
Councillors	Provides councillors with a mechanism of				
communicating with their constituencies;					

	Enables councillors to represent their constituencies
	effectively by making informed decisions; and
	Enables Councillors to measure their own performance
Municipal Officials	Provides officials with a mechanism to communicate with
	the councillors;
	Enables the officials to contribute to the municipality's
	vision; and
	Enables officials to be part of the decision-making
	process
Communities and other	Gives them an opportunity to inform council what their
stakeholders	development needs are;
	Gives them an opportunity to determine the
	municipality's development direction;
	Provides a mechanism through which to communicate
	with their councillors and the governing body; and
	Provides a mechanism through which they can measure
	the performance of the councillors and the municipality
	as a whole.
National and Provincial	A significant amount of financial resources for the
Sector Departments	implementation of projects lie with sector departments.
	The availability of the IDP provides guidance to the
	departments as to where their services are required and
	hence where to allocate their resources.
Private Sector	The IDP serves as a guide to the private sector in
	making decisions with regard to areas and sectors to
	invest in.

In the absence of an IDP, a municipality would act in an ad hoc, uninformed and uncoordinated manner which would lead to duplication and wastage of limited resources. Furthermore, the lack of a municipal tool to guide development would result in other spheres of government imposing their developmental programmes, which might not be a priority for the municipality.

#### 1.1 PROCESS / FRAMEWORK PLAN

The Process Plan sets out the approach and activities to be undertaken in reviewing the IDP, and to ensure the buy-in from all key stakeholders. In terms of Chapter 5, Section 26 of the Municipal Systems Act (2000), Districts are required to prepare and adopt Framework Plans which indicate how the District and Local Municipalities will align their IDP's. The Framework Plan provides the linkage and binding relationship to be established between the district and local municipalities in the region and in doing so, proper consultation, coordination and alignment of the review process of the district municipality and various local municipalities can be maintained.

The Process Plan forms an important part of the IDP process as elaborated in terms of Section 28 of the Municipal Systems Act which is as follows:

- a) Each municipal council, within a prescribed period after the start of its elected term, must adopt a process setting out in writing to guide the planning, drafting, adoption and review of its integrated development plan.
- b) The municipality must through appropriate mechanisms, processes and procedures established in terms of Chapter 4, consult the local community before adopting the process.
- A municipality must give notice to the local community of particulars of the process it intends to follow.

A municipal council—

(a)must review its integrated development plan—

- (i) annually in accordance with an assessment of its performance measurements in terms of section 4 (i); and
- (ii) to the extent that changing circumstances so demand; and

(b)may amend its integrated development plan in accordance with a prescribed process.

The function of the Framework Plan is to ensure that the process of district and local IDP's are mutual linked and can inform one another. If parallel processes are supposed to be smoothly inter-linked, one has to agree on a joint schedule and some crucial joint milestones. This will be done through the Framework which the district has been in charge in drafting, and it has been agreed to by local municipalities and as it will be used by all municipalities as a basis for drafting their Process Plans.

#### 1.2 KEY ELEMENTS OF THE PROCESS PLAN

In order to ensure that the requirements of the IDP Review are met, and that proper co-ordination is regulated between and within the different spheres of government (local and provincial, vertical and horizontal), there is a need for the preparation of a process plan. The process plan serves as a good base for the municipality in addressing the following issues:

- Comments from the MEC for Co-operative Governance need to be considered as part of the IDP preparation process;
- Consider new Council priorities;
- Since the completion of the 2015/16 IDP Review, new information has emerged and priorities have changed;
- The municipality is currently preparing a number of Sector plans. As such, the impact that these sector plans will have on the district as a whole need to be taken into account when undertaking the IDP Review;
- Implementation and alignment to the New policies;
- Ensuring the involvement of councillors and their constituent communities;
- Ensuring alignment with the Local Municipalities and Sector Departments
  particularly with regards to programmes, projects and sector plans;
- Interaction with funding and implementing agents;
- Appropriate mechanisms, processes and procedures of consultation and participation for local communities, sector departments, stakeholders and also feedback mechanism to ensure responsiveness to communities; and
- Addressing and alignment of issues for Operation Sukuma Sakhe / Back to Basics campaign which serves to reach out to more poverty stricken communities, with the intention of making maximum impact on those communities in the shortest possible way, and also to ensure that

communities including the private and the public sector join forces to fight against poverty.

#### 2. ORGANISATIONAL / INSTITUTIONAL ARRANGEMENTS

In order to ensure ownership of the process, the municipality will make use of existing institutions as much as possible. i.e. Joint Project Steering Committee (IDP Alignment Committee), the IDP Manager, Municipal Manager, IDP\_LED Technical Committee (IDP Representative Forum) etc. The roles and responsibilities of participants are clearly defined as follows:

ENTITY	RESPONSIBILITY
Municipal Council	As the ultimate political decision-making body of the municipality, the
Council	Municipal Council has to:
	o Consider, approve and adopt the Process Plan for IDP, Budget and
	PMS.
Executive	The Executive Committee:
Committee	o Delegate the overall management, co-ordination and monitoring of
	the process and reviewing the IDP to the Municipal Manager; and
	o Approve nominated persons to be in charge of the different roles,
	activities and responsibilities of the process and preparation.
Joint Project	o Consists of the district IDP / PMS Manager, GIS Specialist, Chief
Steering Committee (IDP	Planner, Senior Planners, IDP / PMS Managers and Planners from
Alignment	the four Local Municipalities within the uMzinyathi District, key
Committee)	sector departments, including Department of Co-operative
	Governance and Traditional Affairs (DCOGTA) and Department of
	Environmental Affairs.
	o The alignment committee deals with the alignment, co-ordination,
	management of strategic issues of the IDP in terms of the planning
	process.
IDP LED	Consists of the Planning and Development Forum members, IDP
Technical Committee( IDP	Steering committee members, LED Practitioners from the district and
Representative	local municipalities, sector departments, business, private sector,
Forum	NGO's and civil society organizations. The role of the IDP_LED
	Technical Committee is to:
	o Streamlining planning process;

	o Finding a common district wide development vision;					
	<ul> <li>Consolidation and alignment of programmes and budgets;</li> </ul>					
	o Unifying the channelling of both private and public sector					
	investments;					
	o Combating socio-economic ills in a strategic and coordinated					
	manner; and					
	<ul> <li>Put forward a plan of action that will enjoy political buy-in at levels</li> </ul>					
Municipal	The role of the Municipal Manager being assisted by the IDP Manager					
Manager	is as follows:					
	<ul> <li>Chairing of the IDP Steering Committee and IDP RF meetings;</li> </ul>					
	o Responsible for the management and co-ordination of IDP					
	process;					
	<ul> <li>Respond to comments on the IDP;</li> </ul>					
	<ul> <li>Avails documents to inform the IDP process;</li> </ul>					
	<ul> <li>Promote involvement of all stakeholders;</li> </ul>					
	<ul> <li>Adjust the IDP according to the MEC's proposals;</li> </ul>					
	<ul> <li>Ensure vertical and horizontal alignment of the IDP;</li> </ul>					
	<ul> <li>Ensure integration and alignment of the IDP and Budget;</li> </ul>					
	<ul> <li>Ensure submission of the IDP to the MEC on time; and</li> </ul>					
	<ul> <li>Ensure effective implementation of the IDP.</li> </ul>					
IDP Manager	The role of the IDP manager is to assist the Municipal Manager in the					
	review, co-ordination and management of the IDP process. This entails:					
	<ul> <li>Being responsible for secretarial services associated with the IDP</li> </ul>					
	meetings;					
	<ul> <li>Responding to comments on the draft IDP from the public;</li> </ul>					
	<ul> <li>Vertical and horizontal alignment with other spheres of government</li> </ul>					
	to the satisfaction of the Municipal Council;					
	<ul> <li>Ensuring proper documentation of the results of the planning</li> </ul>					
	process;					
	<ul> <li>Day to day preparation and management of the IDP; and</li> </ul>					
	<ul> <li>Ensure that the IDP fully complies with the provisions of the Chapter</li> </ul>					
	5 of the Municipal Systems Act and the IDP provincial framework.					
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### MANCO(IDP Steering Committee)

Consists of Heads of Departments to:

- Provide relevant technical, sector and financial information for priority issue analysis;
- Contribute technical expertise in the consideration of strategies and development of projects;
- Provide departmental operational and capital budgetary information;
   and
- Be responsible for ensuring that project proposals are integrated with cross cutting dimensions such as Gender Equity, Employment Equity, BEE and addressing HIV/AIDS.

#### 3. IDP PREPARATION (IN - HOUSE)

The office dealing with the review, implementation and management of the IDP is falling under the Planning and Economic Development Department, and it has authority to obtain, analyse, align and integrate data from internal and external stakeholders. It must be noted that the process of reviewing the IDP for 2016/17 financial year will be undertaken internally being co-ordinated by the IDP / PMS Section.

#### 4. EXTERNAL ROLE PLAYERS

The IDP should guide where private and sector departments allocate their resources at local government level. At the same time, the municipality should take into consideration the sector departments' policies and programmes when reviewing the IDP. Private and sector departments have to participate in the integrated development planning process to ensure that there is alignment between its programmes and that of municipalities. The external role players will include, namely but not limited to National and Provincial Sector Departments, Private Sector, NGO's, CBO's, Community, Traditional Authorities etc.

#### 5. MECHANISMS FOR PUBLIC PARTICIPATION

Since the IDP involves participation of a number of stakeholders, it is crucial for the municipality to adopt an appropriate approach and also put in place appropriate structures to ensure effective participation. It is in line with the developmental mandate of the municipality to promote effective public participation by:

- creating conditions for public participation, which are in line with the provisions of Chapter 4 of the Municipal Systems Act; and
- encouraging public participation, which should be done in particular with regard to disadvantaged or marginalised groups and gender equity in accordance with the conditions and capacities in a municipality

The municipality has a number of existing structures advocating public participation which are as follows:

The IDP\_LED Technical Committee (IDP Representative Forum) is a broad based meeting where all the key role players meet to discuss developmental programmes and projects of the district, and it also serves for alignment and integration of the IDP's. The representatives that attend these meetings include the IDP, LED, and Planning Personnel of the district and four local municipalities, the sector departments, the Service Providers, NGO's etc.

The **Joint Project Steering Committee** (IDP Alignment Committee) is a mechanism that is established with the purpose of addressing specific issues of interest that need to be aligned between the district and local municipalities. The Alignment Committee meetings are different from the IDP\_LED Technical Committee meetings. The intension is that the alignment meetings focus on specific challenges and opportunities that exist between the district and local municipalities.

The **Public Engagements** is a process where communities are being provided an opportunity to discuss developmental issues as required by Chapter 4, Section 16 & 17 of the Municipal Systems Act, which stipulates that municipalities are required to develop a culture of public participation and consult their respective communities on developmental issues.

As the communities will be adequately involved during the preparation of the IDP as per the above structures, the municipality will inform the community about public engagements through radio, newspaper adverts, place notices at public institutions and also via a word of mouth through Councillors, Ward Committees, Community Development Workers etc.

The municipality will also develop an easy to read IDP / Budget booklet which contain a summary of both documents to distribute to the community within the district to enhance the provision of comments and inputs on the documents. The district will also place both the draft and final IDP on the website for public viewing.

#### 6. ALIGNMENT MECHANISM

#### 6.1 Horizontal Alignment

Alignment of the Umzinyathi IDP with the local municipalities is imperative to ensure that there is a sharing of information – particularly with regards to strategies, objectives, programmes and projects, and it will be undertaken through the Joint Project Steering Committee which convenes on Quarterly basis. The meetings of the Joint Project Steering Committee will assist the district family to monitor alignment and integration of issues constantly.

### 6.2 Vertical Alignment

Alignment with Sector department and Service providers will also take place as it is essential in order for the district family of the municipalities to have consistence planning and also priorities can be indicated in their project prioritization. This will be undertaken through various meetings or one-on-one basis. The district will convene two IDP\_LED Technical Committee Meetings (IDP Representative Forum), the first session will be in November 2015 to discuss integration issues and also to present to Sector Departments the key municipal priorities which require funding for implementation in the next financial year, and the second session will be in March 2016, to obtain feedback from Sector Departments and also for integration.

#### 6.3 Cross Boarder Alignment

Cross border alignment meetings, Umzinyathi District Municipality will also be arranging meetings with cross border district municipalities to align and integrate issues of functional areas on the IDP, Spatial Development Framework and Disaster Management. It will also assist the municipalities to align development issues in an efficient, effective and sustainable manner especially where there are shared and interdependent functional areas across the district.

The municipality also has in place other intergovernmental forums to enhance the preparation of the IDP and its implementation. These forums include amongst others but not limited to the District Co-ordinating Forum, Municipal Managers Forum, Joint Project Steering Committee, Communicators Forum, Disaster Advisory Forum etc.

#### 7. PERFORMANCE MANAGEMENT SYSTEM

The legislative and policy framework for PMS includes the Constitution, the Municipal Systems Act (MSA), the Municipal Finance Management Act (MFMA), the 2001 and 2006 Municipal Planning and Performance Management Regulations, the White Paper on Local Government and the Batho Pele principles.

The main regulatory mechanism for PMS is Chapter 6 of the MSA and the related Municipal Planning and Performance Management Regulations. Umzinyathi District Municipality has in place the Organizational Performance Management System as required in terms of Chapter 6 of the Municipal System Act, 2000 (Act 32 of 2000). The documents which have been developed as part of the process are as follows:

- PMS Framework;
- Organizational and Departmental Scorecards
- Section 54 and 56 Performance Agreements; and
- Individual Performance Plans.

The municipality has also finalized the 2015/16 performance agreements of Section 54 and 56 Managers; the 2015/16 performance agreements meet the requirements of the Municipal Systems Act, Municipal Finance Management Act, the 2006 Municipal Performance Regulations for Municipal Managers and Managers reporting directly to Municipal Managers, and 2014 Regulations for appointment and conditions of employment for Senior Managers.

The municipality is also investigating proper procedures of cascading performance management to the middle Managers and be monitored with the implementation of performance plans signed between the Heads of Departments and concerned middle Managers.

The performance of the Section 54 and 56 **Employees in** relation to the performance agreements and plans, and shall be reviewed as per the following quarters with the understanding that reviews in the first and third quarter may be verbal if performance is satisfactory:

First quarter : July – September 2015

Second quarter : October – December 2015

Third quarter : January – March 2016

Fourth quarter : April – June 2016

Umzinyathi District Municipality has an Audit Committee as required in terms of section 166(6)(a) of the Municipal Finance Management Act 56 of 2003, and the municipality also has its own Internal Audit unit. One of the functions of the structures is to maintain oversight responsibilities of all financial and performance reporting.

#### 8. SERVICE DELIVERY AND BUDGET IMPLEMENTATION PLAN

The municipality has also prepared the 2015/16 Service Delivery and Budget Implementation Plan as required in terms of the Municipal Financial Management Plan, which has the following key components:

- Monthly projections of revenue to be collected for each source;
- Monthly projections of expenditure (Operating and Capital) and revenue for each vote;
- Quarterly projections of service delivery targets and performance indicators for each vote;
- Ward information for expenditure and service delivery; and
- Detailed capital works plan broken down by ward over three years.

#### 9. SCOPE OF WORK

#### Phase 1: Process Plan

- To clearly set out the approach and activities to be undertaken in executing the project; and
- To ensure the support and buy-in of all key stakeholders.

#### **Activities proposed**

- Review comments from the MEC to be attended to;
- Identify change in circumstances requiring detail analysis;
- Identify elements of the IDP process that require amendment e.g. institutional arrangements, process arrangements etc; and
- Confirm elements to be contained in the Annual Review (performance measurement criteria).

#### Phase 2: Consolidation of Data and Review, and Development of the EMF

- To collect all relevant information that will inform the assessment of the IDP and its implementation,
- To identify the implications and impact for the IDP; and
- Status Quo Report of the Environmental Management Framework in place

#### **Activities proposed**

- a) Consolidate information relating to the implementation of projects as set out in the IDP, including their financial status;
- b) Collect all new information available within the municipality that could inform further development;
- c) Collect information regarding the funding priorities and allocations of other spheres of government and funding agencies;
- d) Evaluate and assess this information with respect to the current IDP document;
- e) Preparation of an IDP, setting out the key elements from the above, and identifying the implications thereof. Particular focus to be on the analysis of the current implementation and management, including the identification of blockages and challenges in implementation, achievement of IDP objectives and projects financial status, identification of the strategies and objectives affected by changes in circumstances and on the identification of committed funds;
- f) Joint Project Steering Committee (IDP Alignment Committee) meeting to discuss the information analysed, the implications for the IDP, alignment of issues with the local municipalities relating to sector plans and also to determine progress made;
- g) IDP\_LED Technical Committee (IDP Representative Forum) meeting to discuss the information analysed, the implications for the IDP and also to align the projects and programmes; and
- h) Status Quo Report of the Environmental Management Framework in place;

#### **Phase 3: IDP Revision**

- To revise identified sections of the IDP document;
- To prepare revised priority project lists;
- To inform the municipal budget; and
- Draft Environmental Management Framework in place for comments and inputs.

#### **Activities proposed**

Revision of identified sections of the IDP, particular focus to be paid to:

- a) Strategic Planning Session, to serve as a framework for the 2016/17 IDP Review and Budget;
- b) Prioritisation of projects, in the light of funding commitments of external agents and the municipal financial capacity;
- c) Integration and alignment with activities of the Local Municipalities;
- d) Informing the municipal budget preparation;
- e) Integration and alignment with the Performance Management System for the municipality;
- f) IDP\_LED Technical Committee (IDP Representative Forum) meeting to confirm the above;
- g) IDP Alignment Committee to discuss issues relating to programmes and projects of the IDP, and ensure alignment;
- Preparation of an Implementation Strategy, including a consolidated list of development indicators, tabular compilation of output targets, list of performance indicators, implementation plan and guide for sourcing required funds;
- i) Alignment of the IDP with the Budget;
- j) Draft Environmental Management Framework in place for comments and inputs; and
- k) Submission of the Draft 2016/17 IDP Review, Environmental Management Framework, Performance Management System and Organogram to Council for approval, and subsequently be submitted to COGTA, PT and NT for assessment purposes.

#### Phase 4: Adoption

Adoption of the 2016/17 IDP Review, Environmental Management Framework, Performance Management System and Organogram.

#### **Activities proposed**

- a) Advertisement of the Draft IDP Review for 2016/17, Environmental Management Framework, Performance Management System and Organogram, for public comments for a period of 21 days;
- b) Undertaking of public engagements in all four local municipalities as required in terms of Chapter 4 of the Municipal Systems Act No 32 of 2000; and
- c) Submission of the Final 2016/17 IDP Review, Environmental Management Framework, Performance Management System and Organogram to Council for adoption and its submission to COGTA, PT and NT for consideration.

## 10. SPATIAL DEVELOPMENT FRAMEWORK AND OTHER SECTOR PLANS

All municipalities, at both the district and the local level, are required in terms of the Municipal Systems Act (No. 32 of 2000) to prepare Integrated Development Plans (IDPs) and review them annually. Section 26 (e) of the Municipal Systems Act (No 32 of 2000) indicates that an Integrated Development Plan (IDP) must reflect "a spatial development framework which must include the provision of basic guidelines for a land use management system for the municipality". Section 12 of the Spatial Planning and Land Use Management Act (No 16 of 2013), which stipulates that each municipality must prepare a Spatial Development Framework, and Section 20 (2) (1) stipulates that a municipal Spatial Development Framework must be prepared as part of a municipal Integrated Development Plan.

In terms of the 2001 Performance Regulations, a spatial development framework reflected in a municipality's Integrated Development Plan must:

- set out objectives that reflect the desired spatial form of the municipality;
- set out a capital investment framework for the municipality's development programs;
- contain a strategic assessment of the environmental impact of the spatial development framework;'
- identify programs and projects for the development of land within the municipality;
- be aligned with the spatial development frameworks reflected in the integrated development plans of neighbouring municipalities; and
- provide a visual representation of the desired spatial form of the municipality,
   which representation

- must indicate where public and private land development and .infrastructure investment should take place;
- must indicate desired or undesired utilisation of space in a particular area;
- may delineate the urban edge;
- o must identify areas where strategic intervention is required; and
- o must indicate areas where priority spending is required.

The municipality has a comprehensive Spatial Development Framework in place. The comprehensive SDF covers compliance with legislation in terms of Section 21 of SPLUMA and Section 2 (4) of the MSA, which covers amongst others but not limited to:

- (a) Give effect to development principles;
- (b) Spatial development plan for municipal form within next five years;
- (c) Spatial Development Vision Statement and desired growth pattern;
- (d) Significant Structuring Elements eg. Corridors, nodes, public and private investment:
- (e) Population Growth Estimates for next five years;
- (f) Housing demand for various sectors, location and densities;
- (g) Employment trends and economic activity and locations for the next five years;
- (h) Location of engineering infrastructure and services required over the next five years;
- (i) Designated areas where National and Provincial Inclusionary housing policy may be applicable;
- (j) Strategic assessment of the environmental pressures as well as environmental sensitivities and potential (eg. Agriculture);
- (k) Locality of areas where incremental upgrading approaches will be followed;
- (I) Identify areas where more detailed local plans are required and/or shortened development procedures may be applicable;
- (m) Spatial expression of sectoral integration and alignment of municipal departments;
- (n) Capital Investment Framework depicted spatially;
- (o) Purpose, Impact and Structure of Municipal Land Use Scheme; and
- (p) Implementation plan, consisting of

- Secotral Requriements for budgets and resources, including targets and monitoring indicators;
- Necessary amendments to land use schemes; and
- Institutional arrangements for implementation (including partnerships).
- (q) MEC Comments on the SDF; and
- (r) Disaster Risk Assessment depicted spatially.

The municipality is also in the process of developing the Environmental Management Framework, and the final document will also be integrated into the final 2016/17 IDP Review.

## 11. PROJECTED COST BREAKDOWN FOR EACH IDP PHASE

Budget = R 1,600,000.00 – Operational Budget

R 350,000.00 - MSIG

Total = R 1,950,000.00

NO	ACTIVITIES	SUCCESS INDICATOR	COMPLETION DATE	AMOUNT
1.	Phase 1: Process Plan	Submission of the Draft 2016/17	31 July 2015	R 5000.00
		Process and Framework Plan to		
	To clearly set out the approach and	the Department of Co-operative		
	activities to be undertaken in executing	Governance and Traditional		
	the project;	Affairs for assessment purposes.		
	To ensure the support and buy-in of all			
	key stakeholders.			
	Activities proposed			
	Review comments from the MEC to be			
	attended to;	Council resolution and	31 August 2015	
	Identify change in circumstances requiring	submission of the 2016/17		
	detail analysis;	Process and Framework Plan to		
	Identify elements of the IDP process that	the Department of Co-operative		
	require amendment e.g. institutional	Governance and Traditional		

	<ul> <li>arrangements, process arrangements etc;</li> <li>Confirm elements to be contained in the Annual Review (performance measurement criteria); and</li> <li>Advertisement of the process plan.</li> </ul>	Affairs.  Advertisement of the Process Plan.  Development of an action plan to address the MEC comments	30 September 2015	
NO 2.	Phase 2: Consolidation of Data.  To collect all relevant information that will inform the assessment of the IDP and its implementation including its review;  To identify the IDP implications; and  Status Quo Report of the Environmental Management Framework in place; and  Activities proposed  a) Consolidate information relating to the implementation of projects as set out in the IDP, including their financial status;  b) Collect all new information available	First IDP_LED Technical     Committee (IDP Rep Forum)     meeting convened before end     of November 2015;      Two Joint Project Steering     committee meetings     convened; and      Draft consolidated data of the     situational analysis,     programmes and projects	31 December 2015	AMOUNT R 650,000.00

	further development;	•	Status quo report of the	
С	) Collect information regarding the funding		Environmental Management	
	priorities and allocations of other spheres		Framework for comments.	
	of government and funding agencies;			
С	) Evaluate and assess this information with			
	respect to the current IDP document;			
e	) Preparation of an IDP setting out the key			
	elements from the above, and identifying			
	the implications thereof. Particular focus			
	to be on the analysis of the current			
	implementation and management,			
	including the identification of blockages			
	and problems in implementation,			
	achievement of IDP objectives and project			
	financial status, identification of the			
	strategies and objectives affected by			
	changes in circumstances and on the			
	identification of committed funds;			
f	Two Joint Project Steering committee			
	(IDP Alignment Committee) meetings to			
	discuss the information analysed, the			

	implications for the IDP, alignment of			
	issues with the local municipalities			
	relating to sector plans and also to			
	determine progress made; and			
	g) First IDP_LED Technical Committee (IDP			
	Representative Forum) meeting to			
	discuss the information analysed, the			
	implications for the IDP and also to align			
	the projects and programmes; and			
	h) Status quo report of the Environmental			
	Management Framework in place.			
NO	ACTIVITIES	SUCCESS INDICATOR	COMPLETION DATE	AMOUNT
3.	Phase 3: IDP Revision	D (1 0040/47 IDD D 1		
1	Thase 5. IDI Nevision	Draft 2016/17 IDP Review,		
	Thase 3. Ibi Nevision	Environmental Management	31 March 2016	R 200,000.00
	To revise identified sections of the	,	31 March 2016	R 200,000.00
		Environmental Management	31 March 2016	R 200,000.00
	To revise identified sections of the	Environmental Management Framework, Performance	31 March 2016	R 200,000.00
	To revise identified sections of the IDP document;	Environmental Management Framework, Performance Management System and	31 March 2016	R 200,000.00
	<ul> <li>To revise identified sections of the IDP document;</li> <li>To prepare revised priority project</li> </ul>	Environmental Management Framework, Performance Management System and Organogram approved by Council	31 March 2016	R 200,000.00
	<ul> <li>To revise identified sections of the IDP document;</li> <li>To prepare revised priority project lists; and</li> </ul>	Environmental Management Framework, Performance Management System and Organogram approved by Council and submitted to the Department	31 March 2016	R 200,000.00
	<ul> <li>To revise identified sections of the IDP document;</li> <li>To prepare revised priority project lists; and</li> <li>To inform the municipal budget.</li> </ul>	Environmental Management Framework, Performance Management System and Organogram approved by Council and submitted to the Department of Co-operative Governance and	31 March 2016	R 200,000.00

	Performance Management System
	and Organogram approved by
	Council, and submitted to the
	Department of Co-operative
	Governance and Traditional Affairs,
	PT and NT for assessment purposes;
Activiti	es proposed
a) 3	Strategic Planning Session, to serve as a
1	framework for the 2016/17 IDP Review
;	and Budget;
b)	Revision of identified sections of the IDP;
ı	particular focus to be paid to:
•	Prioritization of projects, in the light of
1	funding commitments of external agents
;	and the municipal financial capacity;
•	Enhancement of IDP Sector Plans;
•	Integration and alignment with activities
	of the Local Municipality;
•	Informing the municipal budget
	preparation;

<ul> <li>Integration and alignment with the</li> </ul>		
Performance Management System for the		
municipality;		
c) IDP_LED Technical Committee (IDP		
Representative Forum) meeting to		
confirm the above;		
,		
d) Joint Project Steering committee to		
discuss issues relating to programmes		
and projects of the IDP, and ensure		
alignment;		
e) Preparation of an Implementation		
Strategy, including a consolidated list of		
development indicators, tabular		
compilation of output targets, list of		
performance indicators, implementation		
plan and guide for sourcing required		
funds;		
	1	

	f) Alignment of the IDP with the Budget;			
	g) Draft Environmental Management Framework in place for comments and inputs; and			
	h) Submission of the Draft 2016/17 IDP Review, Environmental Management Framework, Performance Management System and Organogram to Council for approval, and subsequently be submitted to Department of Co-operative Governance and Traditional Affairs, PT and NT for assessment purposes.			
4.	Phase 4: Adoption  Adoption of the 2016/17 IDP Review, Environmental Management Framework, Performance Management System and Organogram by Council.	Final 2016/17 IDP Review, Environmental Management Framework, Performance Management System and Organogram to Council for adoption, and subsequently submitted to the Department of	31 May 2016	R 1,095,000.00

#### **Activities proposed**

- a) Advertisement of the Draft IDP Review,
   Environmental Management Framework,
   Performance Management System and
   Organogram for public comments for a period of 21 days;
- b) Undertaking of Public Engagement in all four local municipalities as required in terms of Chapter 4 of the Municipal Systems Act (No 32 of 2000;
- c) Joint Project Steering Committee (IDP alignment Committee) meeting to consider comments;
- d) IDP\_LED Technical Committee (IDP Representative Forum) to consider comments;
- e) To make amendments on the Draft IDP Review, Environmental Management Framework Performance Management System and Organogram in response to comments received;

Co-operative Governance and Traditional Affairs, PT and NT for consideration.

Advertisement of the Final 2016/17 IDP Review, as required in terms of Section 25(4) of the Municipal Systems Act No. 32 of 2000.

f)	) Submission of	the Final 2016/17	IDP Review,
	Environmental	Management	Framework,
	Performance	Management	System,
	Organogram to	Council for adopt	ion;
g	g) Submission of	the Final 2016/17	IDP Review,
	Environmental	Management	Framework,
	Performance	Management	System,
	Organogram	to COGTA, PT	and NT for
	consideration.		
TOTAL			

## 12. ALIGNMENT OF THE IDP, BUDGET AND PMS PROCESS

NO	ACTIVITIES	RESPONSIBLE PERSON / STRUCTURE	TARGET DATE
1	Co-ordination of the dates for the 2016/17 Framework and Process Plan with the IDP	Manager: IDP/PMS	July 2015
	Managers of the family of municipalities, for alignment purposes		
2	Mayor begins planning for the next three year budget in accordance with the co-	Chief Financial	July 2015
	ordination role of the budget process	Officer	
3	Finalize Performance agreements and plans for Section 54 and 56 Managers for	Manager: IDP/PMS	July 2015
	2015/16, and subsequently submitted to COGTA		
4	Submission of the Draft 2016/17 IDP, Budget and PMS Process and Framework Plan to	Manager: IDP/PMS	31 July 2015
	the COGTA for assessment purposes		
5	MEC Panel Assessment	COGTA	August 2015
6	UDM 1 <sup>st</sup> Joint project Steering Committee (Evaluating progress on the development and	Manager: IDP/PMS	August 2015
	review IDP Sector Plans, District Economic Development Agency, and alignment of the		
	process and framework plans)		
7	Sustainable Living Exhibition	Manager: IDP/PMS	August 2015
8	Consideration of the comments and inputs, and Mayor tables in Council for adoption the	CFO / Manager:	August 2015
	final 2016/17 IDP, Budget and PMS Process and Framework Plan and subsequently	IDP/PMS	
	submitted to COGTA, PT and NT		
9	Assist the Mayor in the preparation of time schedule for the Budget and related policies	CFO	August 2015
10	Advertisement of the 2016/17 IDP, Budget and PMS Process and Framework Plan	Manager: IDP/PMS	September 2015

NO	ACTIVITIES	RESPONSIBLE PERSON / STRUCTURE	TARGET DATE
11	Planning Indaba	Manager: IDP/PMS	September 2015
12	1 <sup>st</sup> Quarterly performance assessment of Section 54 and 56 Managers as required by Section 28(1) of the 2006 Performance Regulations	Manager: IDP/PMS	October 2015
13	Initial Review of the National policies and Budget plans	CFO / MM	October 2015
14	UDM 1 <sup>st</sup> IDP_LED Technical Committee (IDP Representative Forum) – inter-sphere alignment session (integration / alignment of issues and also key municipal priorities which require funding for 2016/17 fy	Manager: IDP/PMS and LED Manager	November 2015
15	2 <sup>nd</sup> Joint project Steering Committee - Presentation of the MEC Comments Action Plan and IDP Review Situational Analysis	MANCO / EXCO	November 2015
16	IDP Alignment Session	Manager: IDP/PMS	November 2015
17	Strategic Planning Session – to serve as a framework for the 2016/17IDP Review and Budget	Management and Council	November 2015
18	Municipal departments to prepare the draft 2016/17staff structure and staff budget (salaries)	Heads of Departments	November 2015
19	Municipal departments to prepare the draft 2016/17operational and capital budget	Heads of Departments	November 2015
20	Review budget related policies and determine guidelines for 2016/17Budget	CFO / MM / Council	November 2015
21	IDP Best Practise	Manager: IDP/PMS	December 2015
22	Tabling of the 2015/16 Mid – year Budget review and its approval by Council	CFO / MM / Council	January 2016

NO	ACTIVITIES	RESPONSIBLE PERSON / STRUCTURE	TARGET DATE
23	Tabling of the 2014/15 Annual Report to Council	MM / Council	January 2016
24	2 <sup>nd</sup> Quarterly performance assessment of Section 54 and 56 Managers as required by Section 28(1) of the 2006 Performance Regulations	Manager : IDP/PMS	January 2016
25	Submission of the 2015/16 mid - year performance report to the Audit Committee, and subsequently to Council	Manager: IDP/PMS	January 2016
26	Council to approve the 2015/16 Adjustment Budget	MM / Council	February 2016
27	Provincial IDP Stakeholders Meeting	Manager : IDP/PMS	February 2016
28	3 <sup>rd</sup> Joint Project Steering Committee – Alignment of programmes and Projects, Presentation on the progress of the 2016/17 IDP Review and Budget (Alignment &	MANCO / EXCO	February 2016
	integration of project lists, sector plans, finalizing implementation programmes)		
29	<ul> <li>Consolidation of the Draft 2016/17 Budget</li> <li>Review of the provincial and national allocations for the incorporation into the draft 2016/17 Budget; and</li> <li>Alignment of the draft 2016/17 Budget to the IDP Review</li> </ul>	CFO / Manager: IDP/PMS	March 2016
30	Workshop Council on the Draft 2016/17 IDP Review, Budget and Budget related policies	CFO / Manager: IDP/PMS	March 2016
31	Special ExCo Meeting, for each department to present and motivate the 2016/17 staff structure, operating and capital budget	HODs / MM / ExCo	March 2016
32	UDM 2 <sup>nd</sup> IDP_LED Technical Committee Meeting (IDP Representative Forum) presentation of the draft IDP for comments and also to obtain feedback on key municipal	Manager : IDP/PMS and LED Manager	March 2016

NO	ACTIVITIES	RESPONSIBLE PERSON / STRUCTURE	TARGET DATE
	projects submitted to Sector Departments and Private Sector.		
33	Submission of the draft 2016/17 IDP Review, Budget and Budget related policies to	MM / ExCo	March 2016
	ExCo, to recommend to Council the approval thereof		
34	Council to approve the Draft 2016/17 IDP Review, Budget and Budget related policies	MM / Council	March 2016
	and its submission to COGTA, PT and NT		
35	Council to adopt the 2014/15 Oversight Report and Annual Report and its submission to	MM / Council	March 2016
	COGTA, PT and NT		
36	Advertisement of the Draft 2016/17 IDP Review and Budget for a period of 21 days as	Manager: IDP/PMS /	April 2016
	required by the Municipal Systems Act	CFO	
37	Convening of Decentralised IDP Assessment Forums	Manager: IDP/PMS / COGTA	April 2016
38	Public Consultation Meetings on the Draft 2016/17 IDP Review, Budget and Budget	Manager: IDP/PMS /	April 2016
	related policies in terms of Chapter 4, Section 17 and 18 of the Municipal Systems Act,	CFO	
	of 2000 and Section 22 (a) (i) of the Municipal Finance Management Act, of 2003 in all		
	four Local Municipalities		
39	IDP Assessment Feedback Session	Manager: IDP/PMS	May 2016
40	Third Quarterly performance assessment of Section 54 and 56 as required by Section	Manager: IDP/PMS	May 2016
	28(1) of the 2006 Performance Regulations		
41	4 <sup>th</sup> Joint Project Steering Committee - to finalize and align the programmes and projects,	Manager: IDP/PMS	May 2016
	and key strategic issues, IDP and Budget		

NO	ACTIVITIES	RESPONSIBLE PERSON / STRUCTURE	TARGET DATE
42	Adoption of the 2016/17 IDP Review, Budget and Budget related policies by Council	Council	May 2016
43	Submission of the Final 2016/17 IDP Review, Budget and Budget related policies to COGTA, PT and NT within 10 days after adoption.	CFO / Manager: IDP/PMS	June 2016
44	Fourth performance assessment of Section 54 and 56 as required by Section 28(1) of the 2006 Performance Regulations	Manager: IDP/PMS	July 2016
45	Audit committee submits the annual performance assessment report to Council	Manager: IDP/PMS	July 2016
46	Commence with the implementation of the 2016/17 IDP Review and Budget, and monitor performance through PMS	CFO / Manager: IDP/PMS	July 2016

#### 13. LOCAL MUNICIPALITIES - IDP STEERING COMMITTEE MEETINGS AND REPRESENTATIVE FORUMS

Herewith below are the IDP Steering Committee and IDP Representative Forum meeting dates for the local municipalities:

## **Endumeni Local Municipality**

ACTIONS	RESPONSIBLE PERSON / STRUCTURE	TARGET DATE
1 <sup>st</sup> IDP Steering Committee Meeting	IDP Manager	September 2015
2 <sup>nd</sup> IDP Steering Committee Meeting	IDP Manager	December 2015
3 <sup>rd</sup> IDP Steering Committee Meeting	IDP Manager	March 2016
3 <sup>rd</sup> IDP Steering Committee Meeting	IDP Manager	June 2016
1 <sup>st</sup> IDP Representative Forum Meeting	IDP Manager	October 2015
2 <sup>nd</sup> IDP Representative Forum Meeting	IDP Manager	February 2016

## **Nquthu Local Municipality**

ACTIONS	RESPONSIBLE PERSON / STRUCTURE	TARGET DATE
1 <sup>st</sup> IDP Steering Committee Meeting	Manager: IDP/PMS	October 2015
2 <sup>nd</sup> IDP Steering Committee Meeting	Manager: IDP/PMS	February 2016
3 <sup>rd</sup> IDP Steering Committee Meeting	Manager: IDP/PMS	March 2016

4 <sup>th</sup> IDP Steering Committee Meeting	Manager: IDP/PMS	May 2016
1 <sup>st</sup> IDP Representative Forum Meeting	Manager: IDP/PMS	November 2015
2 <sup>nd</sup> IDP Representative Forum Meeting	Manager: IDP/PMS	February 2016
3 <sup>rd</sup> IDP Representative Forum Meeting	Manager: IDP/PMS	April 2016

## **Msinga Local Municipality**

ACTIONS	RESPONSIBLE PERSON / STRUCTURE	TARGET DATE
1 <sup>st</sup> IDP Steering Committee Meeting	Manager: IDP/PMS	November 2015
2 <sup>nd</sup> IDP Steering Committee Meeting	Manager: IDP/PMS	January 2016
3 <sup>rd</sup> IDP Steering Committee Meeting	Manager: IDP/PMS	March 2016
4 <sup>th</sup> IDP Steering Committee Meeting	Manager: IDP/PMS	May 2016
1 <sup>st</sup> IDP Representative Forum Meeting	Manager: IDP/PMS	November 2015
2 <sup>nd</sup> IDP Representative Forum Meeting	Manager: IDP/PMS	February 2016
3 <sup>rd</sup> IDP Representative Forum Meeting	Manager: IDP/PMS	April 2016

## **Umvoti Local Municipality**

ACTIONS	RESPONSIBLE PERSON / STRUCTURE	TARGET DATE
1 <sup>st</sup> IDP Steering Committee Meeting	Manager: Planning	October 2015
2 <sup>nd</sup> IDP Steering Committee Meeting	Manager: Planning	March 2016
3 <sup>rd</sup> IDP Steering Committee Meeting	Manager: Planning	May 2016
1 <sup>st</sup> IDP Representative Forum Meeting	Manager: Planning	November 2015
2 <sup>nd</sup> IDP Representative Forum Meeting	Manager: Planning	March 2016